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1962/11/03

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ACTION: USUN, New York

NEW YORK NEGOTIATIONS ON CUBA

We have examined carefully URTELE 1588 and 1604 regarding a possible Security Council meeting. Following are DEPT's views for your consideration regarding the timing of such a meeting and the procedures to be followed.

1. Regarding the timing, we believe no Security Council meeting should be held before ICRC inspection is in place and we are satisfied by our own means or otherwise that offensive weapons have been removed and bases dismantled. In planning for such a meeting, we are making the following assumptions: that Castro continues to be unwilling to accept UN inspection; that inspection of incoming (and possibly outgoing) vessels by ICRC would make possible suspension of enforcement of quarantine, but US ships would stay on station; and that our own aerial surveillance would continue throughout this period and until such time as there is an adequate substitute.

2. In such circumstances, it would be desirable prior to an SC meeting to have a meeting of the Council of the Organization of American States and to pass a resolution explicitly recommending to OAS members that they undertake such aerial and other appropriate surveillance of Cuba as may be necessary to assure that all missiles and other weapons with any offensive capability are dismantled and withdrawn from Cuba, and that such weapons are not reintroduced into Cuba. This would provide an OAS umbrella for air reconnaissance which will be required if we are not able to get ground inspection. However, timing of such OAS meeting

/should be

2 Date: 4/3/92

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should be adjusted carefully so that it will bolster our negotiating position and not appear as if we have at this stage abandoned our attempts to get UN inspection in Cuba. OAS meeting should not be held before we know results of Mikoyan-Castro meetings.

3. As to SC meeting, we agree with Stevenson suggestion that SC, USSR and US would report on what each has done to carry out commitments

(2) *Upon completion of removal of the veto power the SC would make a*
the security *to the UN Security Council*
Council meeting should provide opportunity for parallel declarations by US and USSR and that it be concluded by summation of SC President.

(DEPT preparing suggested draft US declaration.) There should be no resolution dealing with this aspect since this would have the effect of renegotiating entire agreement and provide too much opportunity for injecting extraneous questions. We agree also that Cuban attempt to raise broader question can be dealt with effectively by stating our position and underscoring that Cuban demands not pertinent to issue with which SC seized. We do not anticipate formal resolutions embracing Cuban demands would be acted upon as long US and USSR have firm agreement in advance on both substance and procedures of SC meeting.

4. We assume SYG will want to deal with financial aspects at same SC meeting. We believe this can be accomplished also without a resolution. Our suggestion is that SYG include in his report to Council statement that he is proceeding on the basis of the authority contained in Section 1(a) of 1961 GA resolution to make commitments not exceeding two million dollars in matters relating to maintenance of peace and security. SC President

/could take

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could take note of this statement in summation and result, in absence of objections, would be essentially same as adoption of SC resolution.

END

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